

# Enhancing the Governance of Local Climate Change Adaptation

Success factors and recommendations to overcome implementation barriers

**Authors:** Wolfgang Lexer<sup>1</sup>, Therese Strickler<sup>1</sup>, Judith Feichtinger<sup>2</sup>, Reinhard Steurer<sup>3</sup>, and **Daniel Buschmann**<sup>1</sup>

1: Environment Agency Austria, Vienna I 2: Centre for Social Innovation, Vienna I 3: University of Natural Resources and Life Sciences, Vienna













European Climate Change Adaptation conference







© Jochen Bürgel 2014









# **Project context**

#### GOAL - Governance of local Adaptation to climate change (2016-19, 300.000 €)

- compare local adaptation policy making in other countries (literature, 28 interviews)
- learn from local environmental policy diffusion in Austria (14 interviews, 3 focus groups)
- analyze and compare a) success factors, b) barriers, and c) lessons learnt
- synthesize d) recommendations for agenda-setting & implementation of municipal adaptation, addressing actors on i) local, ii) regional & national, iii) intermediate scale







## **14 Recommendations**

#### (1) Communicate benefits of adaptation

- → monetary gains/savings, avoiding of negative effects (visualize!) <
- → use mediators & simple information, be target-group specific, create an experience
- → framing: specific strengths of adaptation (vs. mitigation) on local scale: e.g. self-interest

## (2) Use external problem pressure as ,window of opportunity (e.g. extreme weather)

- ightarrow prepare knowledge base, arguments (see #1), courses of action (reaction ightarrow anticipation
- → build on good practice examples & existing projects/debates
- → aim for official resolutions, start the implementation processes



#### (3) Involve key actors and obtain a resolution

- → achieve political liability, involve mayor & council early on
- → alternatively: seek alliances with other local actors (businesses, unions, doctors, etc.)
- → key: treat local actors as experts

#### (4) Create clear adaptation responsibilities & provide resources

- → strengthen local coordination capacities either by a) creating a new field of competence or b) integrating adaptation compulsory into existing structures
- → this needs: expertise, formal competencies, independent budget, continuity



powered b







## (5) Good organization of adaptation inside/outside municipalities

- inside: well-defined contact persons, close cooperation with all affected sectors/actors/ citizens, interdisciplinary steering group, monitoring of measures
- outside: close cooperation with mediating institutions, higher-ranked governments, neighboring municipalities

#### (6) Use professional external expertise

- → Why? Facilitates acceptance and implementation, solve's conflicts, supports key actors
- → e.g. spatial planning office, university, NGOs, research projects, regional administration









#### (7) Entry point: concrete, ,no-regret' measures with positive effects

- > start by planning small, pragmatic steps with immediate effects and low conflict potential
- > successful long-term strategies build on these 'quick wins' and intensify/consolidate them

#### (8) Move from reactive to anticipative adaptation

- → How? Start with straight-forward vulnerability analysis & prioritization, cooperate with professional adaptation managers, use existing support tools, team up with key actors
- → develop an initial product (see #7), highlight risks of inaction, benefits, costs (visualize!), approach mayor/council, get resolution, define concrete responsibilities/instruments umwelthundesamt<sup>©</sup>





#### (9) Integrate CCA in existing municipal instruments & development plans

- → mainstreaming into e.g. climate-/ energy-/ tourism strategy, sustainable development plan, municipal development plan
- → alternative: separate adaptation strategy/plan (with responsibilities, measures, budget)

#### (10) Build regional networks of municipalities

- → Why? Benefits from mutual learning, knowledge transfer, pooling of resources & expertise, coordination (e.g. in case of rivers)
- → needs institutionalization: regular meetings, coordination





#### (11) Foster local awareness and public participation

- → precondition for structural long-term change, for affirmative political consensus, for increased individual adaptation (private households)
- → important: choose suiting time/ form/ intensity (e.g. town meeting, newsletter)

#### (12) Support by higher-ranking governments/administration

- → provide locally relevant information, professional counseling, centralized "first-stop-shop", training and funding opportunities
- → effect: smoothes inner-municipal conflicts and skepticism









#### (13) Public funding combined with ,soft coercion'

- > overcomes lacking local capacities, signalizes political relevance, alleviates resolutions
- → Funding of what? E.g local staff, strategy development, process management, implement. planning, vulnerability assessments, providing coordination, mediation, continuity

#### (14) Evaluation, readjustment, continuation, capitalization of KLAR!

- → Austrian funding program for climate adaptation model regions
- → effect: successful agenda-setting + ongoing implementation in 44 regions: ≈ 175 munic. ≈ 10% of population





## **Questions?**

#### **Further reads:**

<u>www.klimawandelanpassung.at/goal/</u> → GOAL recommendations in detail, policy brief, short movies, etc.

<u>https://www.youtube.com/watch?v=6R\_CVVp5RvY</u> → GOAL: statements of local practicioners

#### https://www.alpine-space.eu/projects/goapply/en/results/project-results

- → Country Reports on climate adaptation governance (AT, CH, DE, IT) with case studies, lessons learnt, etc.
- → Multilingual booklet: ,Good practice of stakeholder participation in the Alpine Space'

<u>www.wsl.ch/gov-vis-cca</u>  $\rightarrow$  Governance mappings + interactive online visualization for all 7 Alpine countries









# Thank you!

#### **Wolfgang Lexer**

wolfgang.lexer@umweltbundesamt.at

**Environment Agency Austria** Spittelauer Lände 5 1090 Wien

#### **Daniel Buschmann**

Daniel.Buschmann@umweltbundesamt.at

**Environment Agency Austria** Spittelauer Lände 5 1090 Wien

